

Federal Transit Administration

March 8, 2023

Paul C. Grimes
City Manager
City of McKinney
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Federal Transit Administration Region VI

Arkansas, Louisiana, New Mexico, Oklahoma, Texas 819 Taylor St. Suite 14A02 Fort Worth, TX 76102 (817) 978-0550 (817) 978-0575 (fax)

RE: 2020 Decennial Census Urbanized Areas of 200,000 or More in Population

Dear Mr. Grimes,

This letter is to inform you of upcoming changes to the Federal Transit Administration's (FTA's) allocation of Urbanized Area Formula Grants (Section 5307) and Formula Grants for Rural Areas (Section 5311), and other FTA formula-based programs authorized by the Bipartisan Infrastructure Law, enacted on November 15, 2021. These changes result from the Census Bureau's recent publication of new urban area boundaries based on 2020 Census data and will affect how funding is awarded to grantees beginning in Federal Fiscal Year (FY) 2024, which begins on October 1, 2023. Some of these changes may require the governor to select a new designated recipient. Eligibility and requirements associated with Notice of Funding Opportunities (NOFOs) published in FY 2023 will be determined by 2010 Census designations.

FTA has identified that McKinney, Texas (2010 UZA Name) urbanized area (UZA) expanded to include a portion of the Dallas-Fort Worth-Arlington UZA and is now located in a new large UZA, which is based on an increase in population over 200,000. In addition, the 2020 UZA Name is McKinney-Frisco, TX. This change will impact funding for McKinney Transit and other public transportation providers in the new large UZA. Public transit providers will be eligible in Federal FY 2024 to receive funding under FTA's Section 5307 Urbanized Area Formula Program and potentially other urban-focused formula programs.

In order to receive funding through FTA and other Federal transportation funding programs, transit providers in UZAs are required to participate in the federally prescribed multimodal planning processes of a metropolitan planning organization (MPO). The MPO for your UZA will be required to comply with Federal planning requirements by preparing a Unified Planning Work Program (UPWP), a Metropolitan Transportation Plan (MTP), and a Transportation Improvement Program (TIP). These documents will enable transit providers to take receipt of Section 5307 funding opportunities, as well as to tap funding opportunities from a range of other sources. Funding will also be allocated to the MPO to support transit planning activities, as provided in 49 U.S.C. 5305.

For the McKinney-Frisco UZA, the Governor or designee, in cooperation with providers of publicly owned public transportation services in the UZA and the appropriately designated MPO for the UZA, must select a designated recipient of Section 5307, 5310 (Enhanced Mobility of Seniors & Individuals with Disabilities), 5337 (State of Good Repair Program), and/or 5339(a)

(Buses and Bus Facilities Formula Program) funds, as applicable, which will be responsible for sub-allocating FTA formula funding to other transit providers and recipients in the UZA. In addition to other responsibilities detailed in Chapter II of FTA Circular 9030.1E (Urbanized Area Formula Program: Program Guidance and Application Instructions), the designated recipient(s) will be responsible for sub-allocating FTA formula funding to other transit providers and recipients in the UZA, if applicable.

The allocation of formula funding to McKinney-Frisco UZA in FY 2024 will be based on specific variables set in federal law. A summary of <u>FTA formula factors by formula program</u> is available on FTA's website. For more detailed information on how funding made available under each of the FTA formula grant programs is apportioned, including the weighting of specific variables driving the apportionments, visit <u>FTA's 'Formula Flowcharts' webpage</u>.

The following summarizes other changes that will apply to transit providers in the McKinney-Frisco UZA (large UZA) that were previously located in the McKinney UZA (small UZA):

- Transit providers will be eligible to receive funds under the Section 5307
 Urbanized Area Formula Program and potentially other formula funds made available for use in the McKinney-Frisco UZA.
- MPOs that serve areas designated as a transportation management area (TMA) will need to include representation from providers of public transportation on the MPO's governing body. (Note that all UZAs over 200,000 in population are TMAs.)
- Designated recipients of Section 5310 funds are required to certify that projects selected for funding under Section 5310 are included in a locally developed, coordinated public transit human services transportation plan. Additional information about this requirement can be found in FTA Circular 9070.1G.
- With the applicable designated recipient's approval, transit providers that are eligible public entities may elect to become or remain a direct recipient of FTA funds. Direct recipients are subject to oversight by FTA, which includes additional reporting requirements and compliance reviews (e.g., triennial reviews.).
- With the applicable designated or direct recipient's approval, transit providers that are eligible public entities may also become or remain subrecipients of a designated or direct recipient, respectively. To receive Section 5310 funds, any recipients other than the designated recipient must be subrecipients of that entity.
- Private non-profit organizations that provide public transit services in the McKinney-Frisco UZA may only receive Section 5307 funds as a subrecipient if they are carrying out Job Access and Reverse Commute projects as defined in 49 U.S.C. 5302(10). Private non-profit organizations are eligible subrecipients for Section 5339(a) funds for public transportation projects and for Section 5310 funds (for certain public transportation projects and certain alternatives to public transportation) made available for use in UZAs.
- Except for those operators for which safety is regulated by another Federal agency, transit providers that receive Section 5307 funds and serve a large UZA must establish a Safety Committee, and the Safety Committee must approve an update to their Agency Safety Plan (ASP) incorporating applicable Public Transportation Agency Safety Plan requirements as defined in 49 U.S.C. 5329(d).

 Recipients will need to be in compliance with applicable FTA requirements and have completed the FTA Certifications and Assurances before FTA can award FY 2024 funding.

Funds apportioned prior to FY 2024 will not be affected and may continue to be used under the terms for which they were originally apportioned. For example, existing transit providers in the McKinney UZA (small UZA) can obligate and draw funds suballocated to McKinney by TxDOT under the small urban Section 5307 program prior to FY2024 for purposes eligible under that program.

A summary of additional changes to select program requirements that apply to a change in area designation, along with other information on the 2020 Census, is provided on the <u>FTA Census</u> <u>Resources and Information</u> webpage.

For general guidance related to the Section 5307 program, please consult <u>FTA Circular 9030.1E</u>. Please contact Lynn Hayes, <u>Lynn hayes@dot.gov</u>, 817-978-0565 if you have any questions.

Sincerely,

Gail C. Lyssy Regional Administrator Federal Transit Administration Region VI

Cc: Eric Gleason, TxDOT Public Transportation Division Michael Morris, Director, NCTCOG Akia Pichon, Transit Administrator, City of McKinney Mayor Jeff Cheney, City of Frisco Michael Leary, FHWA Texas Division

Attachment: Notable Changes

<u>SCENARIO 1</u>: Recipient is now in a large urban area (UZA) (200,000+ in population) receiving Section 5307 funds

- 1. Fares Charged to Seniors and Persons with Disabilities During Nonpeak Hours: Per 49 U.S.C. 5307(c)(1)(D), Section 5307 recipients must certify that the fares charged to seniors, individuals with disabilities, or individuals presenting a Medicare card during nonpeak hours, for transportation using or involving a facility or equipment of a project financed under this section, are not more than 50 percent of the peak-hour fare, regardless of whether the service is provided by the recipient or by another entity under contract, lease, or other arrangement. This requirement applies only to fixed-route services and is not applicable to demand-responsive services, services that operate only during peak hours, or services that operate only during off-peak hours. More information on this requirement is available in FTA Circular 9030.1E (Urbanized Area Formula Program: Program Guidance and Application Instructions).
- 2. Public Comment on Fare and Service Changes: Per 49 U.S.C. 5307(c)(1)(I), Section 5307 recipients must certify that they have a locally developed process to solicit and consider public comment before raising a fare or implementing a major reduction of public transportation service. Additional information on this requirement is available in FTA Circulars 9030.1E (Urbanized Area Formula Program: Program Guidance and Application Instructions) and 4702.1B (Title VI Requirements and Guidelines for Federal Transit Administration Recipients).
- 3. Minimum Expenditure on Public Transportation Security Projects: Per 49 U.S.C. 5307(c)(1)(J) and FTA Circular 9030.1E), each State or designated recipient of Section 5307 funds must certify that, of the amount apportioned to a UZA in a fiscal year, the recipients within the UZA will collectively expend at least one (1) percent of that amount on "public transportation security projects," or the State or designated recipient(s) must certify that such expenditures for security projects are unnecessary.
- **4.** <u>Limitations on Use of Funds for Operating Assistance:</u> Recipients in small UZAs may use Section 5307 funds for operating assistance with no limitation on the amount of their apportionment that can be used for that purpose. However, per 49 U.S.C. 5307(a)(2), recipients in large UZAs may not use Section 5307 funds for operating assistance unless they operate 100 or fewer buses in fixed-route service or in demand-response service, excluding ADA complementary paratransit service, during peak service hours.

Systems that operate 100 or fewer buses in fixed-route service or in demand-response service during peak service hours may use a variable percentage of their UZA's 5307 apportionment for operating assistance as follows:

a. **Minimum of 76 buses and a maximum of 100 buses:** No more than 50 percent of the share of the urbanized area's Section 5307 apportionment that is attributable to the applicable operator within the urbanized area as measured by vehicle revenue hours; and

b. 75 or fewer buses: No more than 75 percent of the share of the urbanized area's Section 5307 apportionment is attributable to the applicable operator within the urbanized area as measured by vehicle revenue hours.

Section 5307 funds may not be used for rail fixed-guideway operating assistance but may be used for all other modes.

- 5. Minimum Expenditure on Safety-Related Projects: Per 49 U.S.C. 5329(d)(4)(B), recipients of Section 5307 funds that serve large UZAs must use not less than 0.75 percent of their Section 5307 funds for safety-related projects, unless the recipient is exempt from Public Transportation Agency Safety Plan (PTASP) requirements. Unlike the requirement that designated recipients for UZAs set aside at least one (1) percent of their Section 5307 funds for security-related projects unless they certify that funds are not needed for that purpose, there are no exemptions from this requirement via certification. The 0.75 percent minimum expenditure requirement for safety-related projects applies to each recipient and grant application within a UZA and cannot be satisfied as a total expenditure for the UZA as a whole.
- 6. Public Transportation Agency Safety Plans (PTASP): Per 49 U.S.C. 5329(d), recipients of Section 5307 funds must have an Agency Safety Plan (ASP) under the PTASP regulation at 49 CFR part 673 and recipients that serve a large UZA must certify that they have an ASP approved by the agency's joint labor-management Safety Committee. For more information, visit the PTASP Technical Assistance Center at https://www.transit.dot.gov/PTASP-TAC
- 7. Service Equity Analyses for Major Service Changes: In accordance with FTA Circular 4702.1B (Title VI Requirements and Guidelines for Federal Transit Administration Recipients), recipients of Federal financial assistance that operate 50 or more fixed-route vehicles in peak service and are located in a UZA of 200,000 or more in population must conduct, prior to implementation, service equity analyses for all major service changes in order to determine whether those changes have a discriminatory impact. More information on these requirements is available in FTA Circular 4702.1B.
- 8. **Drug & Alcohol Testing:** A drug and alcohol testing program is required of both Section 5307 and Section 5311 recipients and subrecipients. Maintenance contractors are exempt from a required drug and alcohol testing program for Section 5311 and small UZA Section 5307 recipients and subrecipients, but not for large UZA Section 5307 recipients. More information on FTA's drug and alcohol testing program requirements and their applicability to various safety-sensitive functions is available at: https://www.transit.dot.gov/drug-alcohol-program.
- Transit Asset Management: If the recipient operates more than 100 vehicles, it is a Tier I provider
 and must complete a full transit asset management plan (TAM Plan). More info can be found at
 www.transit.dot.gov/tam
- 10. <u>National Transit Database Reporting</u>: If the recipient does not already have an urban reporting ID, it must obtain one and begin completing a stand-alone urbanized area NTD report. More info can be found at: <u>www.transit.dot.gov/ntd</u>

<u>SCENARIO 2</u>: Recipient is now in a small UZA (50,000-199,999 in population) receiving Section 5307 funds

- 1. Fares Charged to Seniors and Persons with Disabilities During Nonpeak Hours: Per 49 U.S.C. 5307(c)(1)(D), Section 5307 recipients must certify that the fares charged to seniors, individuals with disabilities, or individuals presenting a Medicare card during nonpeak hours, for transportation using or involving a facility or equipment of a project financed under this section, are not more than 50 percent of the peak-hour fare, regardless of whether the service is provided by the recipient or by another entity under contract, lease, or other arrangement. This requirement applies only to fixed-route services and is not applicable to demand-responsive services, services that operate only during peak hours, or services that operate only during off-peak hours. More information on this requirement is available in FTA Circular 9030.1E (Urbanized Area Formula Program: Program Guidance and Application Instructions).
- 2. Public Comment on Fare and Service Changes: Per 49 U.S.C. 5307(c)(1)(I), Section 5307 recipients must certify that they have a locally developed process to solicit and consider public comment before raising a fare or implementing a major reduction of public transportation service. Additional information on this requirement is available in FTA Circulars 9030.1E (Urbanized Area Formula Program: Program Guidance and Application Instructions) and 4702.1B (Title VI Requirements and Guidelines for Federal Transit Administration Recipients).
- 3. Minimum Expenditure on Public Transportation Security Projects: Per 49 U.S.C. 5307(c)(1)(J) and FTA Circular 9030.1E), each State or designated recipient of Section 5307 funds must certify that, of the amount apportioned to a UZA in a fiscal year, the recipients within the UZA will collectively expend at least one (1) percent of that amount on "public transportation security projects," or the State or designated recipient(s) must certify that such expenditures for security projects are unnecessary.
- **4.** <u>Use of Funds for Operating Assistance:</u> Unlike recipients in large UZAs, recipients in small UZAs may use Section 5307 funds for operating assistance with no limitation.
- **5.** Minimum Expenditure on Safety-Related Projects: Unlike recipients in large UZAs, recipients in small UZAs are not required to expend a minimum of 0.75 percent of their Section 5307 funds on safety-related projects.
- **6. Service Equity Analyses for Major Service Changes**: Unlike large UZA recipients of Federal financial assistance that operate fifty or more fixed-route vehicles in peak service, small UZA recipients of Federal financial assistance are not required to conduct service equity analyses for all major service changes to determine whether those changes have a discriminatory impact. However, the requirement that all providers of fixed-route public transportation adopt systemwide service policies to ensure service design and operations practices do not result in discrimination on the basis of race, color, or national origin remains applicable. More information on these requirements is available in FTA Circular 4702.1B.
- 7. Drug & Alcohol Testing: A drug and alcohol testing program is required of all small and large UZA Section 5307 recipients and subrecipients. However, unlike large UZA Section 5307 recipients and subrecipients, maintenance contractors are exempt from a required drug and alcohol testing program for small UZA Section 5307 recipients and subrecipients. More information on FTA's drug and alcohol testing program requirements and their applicability to various safety-

sensitive functions is available at: https://www.transit.dot.gov/drug-alcohol-program.

- 8. Public Transportation Agency Safety Plans (PTASP): Per 49 U.S.C. 5329(d), recipients of Section 5307 funds that must have an Agency Safety Plan (ASP) under the PTASP regulation at 49 CFR part 673 and do not serve a large UZA must certify that they have an ASP developed in cooperation with frontline employee representatives. Additionally, the Bipartisan Infrastructure Law requires agencies to address strategies to minimize exposure to infectious diseases, consistent with guidelines of the Centers for Disease Control and Prevention or a State health authority. FTA guidance provides that each transit agency should consider identifying mitigations or strategies related to exposure to infectious diseases through the safety risk management process described in the agency's ASP. For more information, visit the PTASP Technical Assistance Center at https://www.transit.dot.gov/PTASP-TAC
- 9. <u>Transit Asset Management:</u> If the recipient operates more than 100 vehicles, it is a Tier I provider and must complete a full transit asset management plan (TAM Plan). More info can be found at www.transit.dot,gov/tam
- 10. <u>National Transit Database Reporting:</u> If the recipient does not already have an urban reporting ID, it must obtain one and begin completing a stand-alone urbanized area NTD report. More info can be found at: <u>www.transit.dot.gov/ntd</u>

SCENARIO 3: Recipient is now receiving Section 5311 funds

- 1. <u>Use of Funds for Operating Assistance:</u> Section 5311 recipients and subrecipients may use funds for operating assistance with no limitation on the amount that can be used for that purpose.
- 2. <u>Fares Charged to Seniors and Persons with Disabilities During Nonpeak Hours:</u> Section 5311 recipients and subrecipients are not required to offer reduced fares on fixed-route service to seniors, individuals with disabilities, or individuals presenting a Medicare card during nonpeak hours.
- **3.** Public Comment on Fare and Service Changes: Section 5311 recipients and subrecipients are not required to have a locally developed process to solicit and consider public comment before raising a fare or implementing a major reduction of public transportation service. Providing ample notice of changes is a good practice.
- **4.** Ensuring Nondiscrimination when Adopting Service and Fare Changes: Rural recipients of Federal financial assistance that operate fixed route service are required to review their policies and practices to ensure their service and fare changes do not result in a discriminatory impact. Although a Title VI equity analysis is not required, rural recipients shall use their public participation plans and language access plans to promote inclusive public participation and provide meaningful access to limited English proficient (LEP) individuals. More information on these requirements is available in FTA Circular 4702.1B.
- **5. Drug & Alcohol Testing:** A drug and alcohol testing program is required of all Section 5311 recipients and subrecipients. More information on FTA's drug and alcohol testing program requirements and their applicability to various safety-sensitive functions is available at: https://www.transit.dot.gov/drug-alcohol-program.
- **6.** <u>Transit Asset Management:</u> If the recipient operates more than 100 vehicles, it is now eligible to complete a reduced transit asset management plan (TAM Plan) as a Tier II provider. More info can be found at http://www.transit.dot.gov/tam
- 7. <u>National Transit Database Reporting:</u> The recipient may elect to become part of the statewide rural NTD report. More info can be found at: www.transit.dot.gov/ntd